

**MINUTES**  
**COMMITTEE OF THE WHOLE**  
**Monday, June 23, 2025 – 5:00 p.m.**

**DRAFT**

111 S. Michigan Ave., Room 200, Saginaw MI 48602

**Present:** Gerald Little - Committee Chair, Lisa Coney, John Kaczynski, Sheldon Matthews, Mark Piotrowski, Tracey Slodowski, Richard Spitzer, Jack Tany, and Michael Webster  
**Absent:** Christopher Boyd and Denny Harris  
**Others:** Vanessa Guerra, Mary Catherine Hannah, Koren Thurston, Dave Gilbert, Kyle Bostwick, Mark Przybylski, Jennifer Broadfoot, Bill Stanuszek, Darcie Totten, Suzy Koeplinger, Renee Sharkey and others

- I. Call to order – ***Vice-Chair Little at 5:00 p.m.***
- II. Welcome
- III. Public comment – None
- IV. Agenda

- 1. Presentation of proposed FY 2026 Budget – Mary Catherine Hannah, Administrator
  - **The County Administrator provided copies of her presentation to the Board and identified differences between the FY2025 budget and the proposed FY2026 budget. (Attached) Draft #1 has been emailed to commissioners with the expectation that adjustments would be made at the August and September Budget/Audit Committee and board meetings. Currently the FY2026 proposed budget is approximately \$177,000 less than FY2025.**
- 2. Discussion of proposed FY 2026 Budget
  - **County Administrator Hannah and Koren Thurston, Finance Director, met with all county-wide elected officials and/or their representatives and department heads during the month of May to discuss the level of funding available in the General Fund, Public Improvement Fund, and other respective funds;**
  - **The FY 2026 budget is the last fiscal year in which we will budget the use of revenue replacement dollars, as all ARPA grant funds must be expended by the end of December 2026. As in 2025, this budgeted allocation allows for more robust funding of the Public Improvement Fund to address deferred maintenance tasks;**
  - **The FY 2026 budget includes the use of \$4,370,347 in fund balance/retained earnings across 29 funds for operations such as staffing, programs, and services, or for capital purchases and/or projects. (Attachment #1) The total millage levy for FY 2026 is 12.9912 and there are no renewals on the ballot for this fall. County operating millage is unchanged at 4.8485 mills;**
  - **The FY 2026 General Fund Budget totals \$62,123,170 and represents a \$1,045,202 (1.71%) increase from the FY25 budget. The FY26 GF represents very modest increases in appropriations due to general inflationary cost increases, contracted increases in employee compensation, and offset by savings in both current employee health care and retiree health care costs;**
  - **The FY26 Budget includes funding for a Board Retreat in January of 2026 to re-align proprieties and give guidance on how to address the loss of ARPA revenue replacement dollars in the FY 2027 Budget;**
  - **All six (6) of the non-commissioner Elected Officials salaries were impacted by the policy that set a 15% separation from the highest paid employee in their respective department/office;**

- Two personnel changes are proposed for the Administrator's Office: Addition of an Accountant I/II position to be split budgetarily between the Sheriff's Office, Health Department, and Finance Department; and transition the "Grant Writer" position to a "Deputy Administrator for Special Projects" position;
- The FY26 Budget includes substantial investment in IT security infrastructure, to include replacement of end-of-life servers (Approx. \$700,000);
- The Administrator presented a list of Challenges/Opportunities to include Technology, Attraction-Retention, Legacy Costs, Space Utilization, Partnerships, and New Initiatives/Opportunities (See Management Letter in Draft #1);
- Commissioner Webster requested a meeting to discuss the Health Department and ARPA funding – the Administrator believes there should be a resolution by August.

3. Next steps in budget process

- A. **August 7, 2025** Budget/Audit Committee – make any recommended changes and submit final draft of proposed FY 2026 Budget
- B. **August 19, 2025** Board of Commissioners meets, proposed FY 2026 Budget is presented, Public Hearing is held, and budget is laid on the table until the September 16, 2025 Board Session
- C. **September 4, 2025** Budget/Audit Committee meets and recommends any additional changes to FY 2026 Budget
- D. **September 16, 2025** Board of Commissioners meets - Board formally adopts FY 2026 Budget

4. Other Issues of Interest/Concern – Board of Commissioners - **None**

V. Miscellaneous - **None**

VI. Adjournment

- ***Moved by Coney, seconded by Webster, to adjourn. Motion carried; time 6:39 p.m.***

Respectfully Submitted,  
 Gerald Little, Committee Chair  
 Suzy Koeplinger, Committee Clerk  
 Vanessa Guerra, County Clerk

Fiscal Year 2026



# COUNTY OF SAGINAW

Presented to:  
County of Saginaw Board of Commissioners  
Presented by:  
Mary Catherine Hannah, County Administrator

## SECTION 1

- p.1-5 Budget Transmittal Letter
- p. 6 Budgeted (Use of) / Increase to Fund Balance
- p. 7 Proposed Staffing Changes
- p. 8 Outstanding Debt

## SECTION 2

- p.1-7 Resolution A
- p. 8-17 Budget Summary
- p. 18-20 Resolution B
- p. 21 Resolution C
- p. 22 Resolution D

## SECTION 3

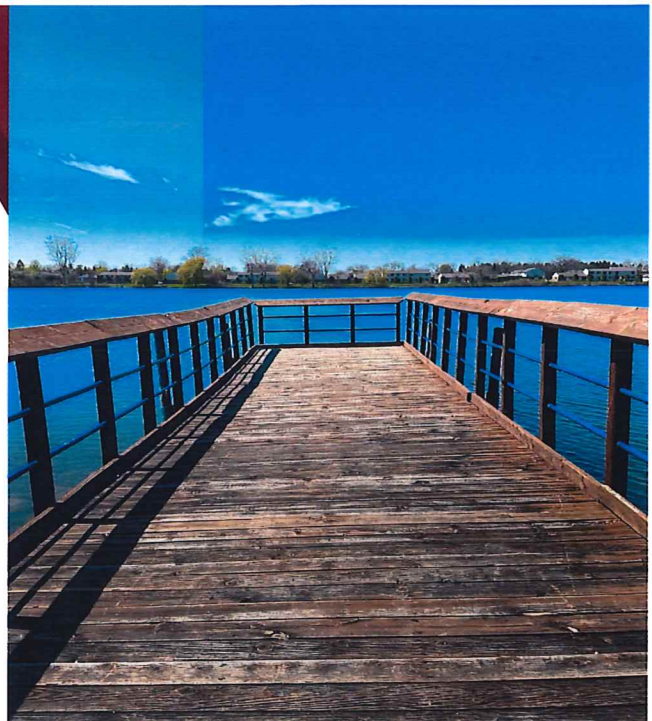
- p.1-133 Budget Summary by Fund & Activity

## SECTION 4

- p.1 Budget Summary by Fund & Activity
- p. 2-3 Five Year Capital Budget 2026-2030
- p. 4-37 Capital Needs/Requests by Department

## SECTION 5

- p.1 Resolution D
- p. 2-14 Fee Schedule





Increased Collaboration Between Public and Private Sectors

Continued Responsible Management of Fiscal Resources

Comprehensive Economic Development



Improved Employee Engagement

Improved Public Safety Perception



State of the Art County Services

Enhanced Infrastructure

2026

PROPOSED

BOARD PRIORITIES

## MISSION VISION & VALUE STATEMENT

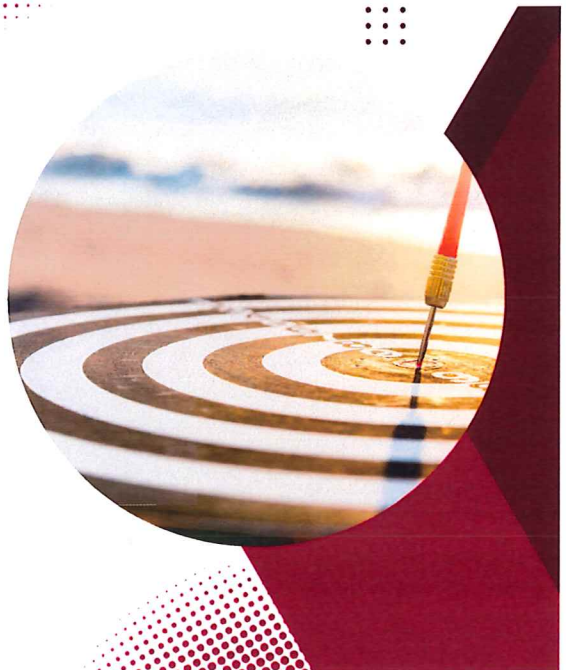
The **mission** of Saginaw County is to enhance the quality of life of our community in a respectful efficient and fiscally-responsible way by providing the highest quality of services, including economic resources, quality workforce, parks and recreation, safety, entertainment and infrastructure.

The **vision** of Saginaw County is a diverse community that empowers all people to celebrate quality of life with pride.

Because we exist to serve the public, representatives of Saginaw County will:

- Treat others with kindness and respect
- Demonstrate accountability
- Cultivate a culture of innovation and inclusion
- Engage others through open communication
- Demonstrate appreciation of others by being visibly present

And do this all on a foundation of honesty and integrity.





## FISCAL YEAR 2026

FY 2026      \$297,588,801

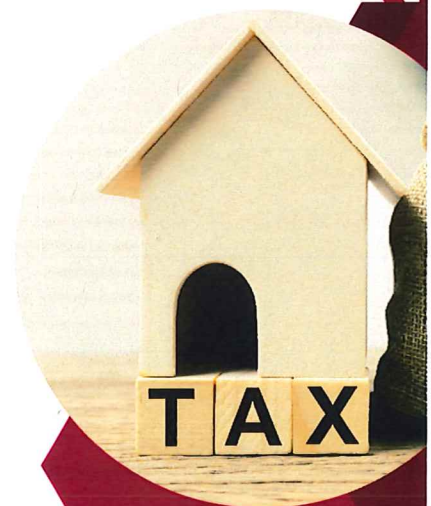
DIFFERENCE    -\$177,821

NUMBER OF FUNDS    69



## MILLAGE RATES

Purpose	Millage
General Govt Operations-July 2026	4.8485
County Parks	0.2937
Castle Museum	0.1994
Mosquito Control	1.0000
Senior Citizens	0.6900
County Event Center	0.4493
Sheriff Services	1.7473
Animal Control	0.4243
Saginaw Children's Zoo	0.2000
Saginaw County 9-1-1 Authority	0.2795
Health Department	0.4792
County Roads	2.0000
<b>Total, Operating Millages</b>	<b>12.6112</b>
 Debt-Hospital Bonds	 0.3800
<b>Total, Debt Millages</b>	<b>0.3800</b>
 <b>GRAND TOTAL</b>	 <b>12.9912</b>



# PROPERTY TAXES



## GENERAL FUND

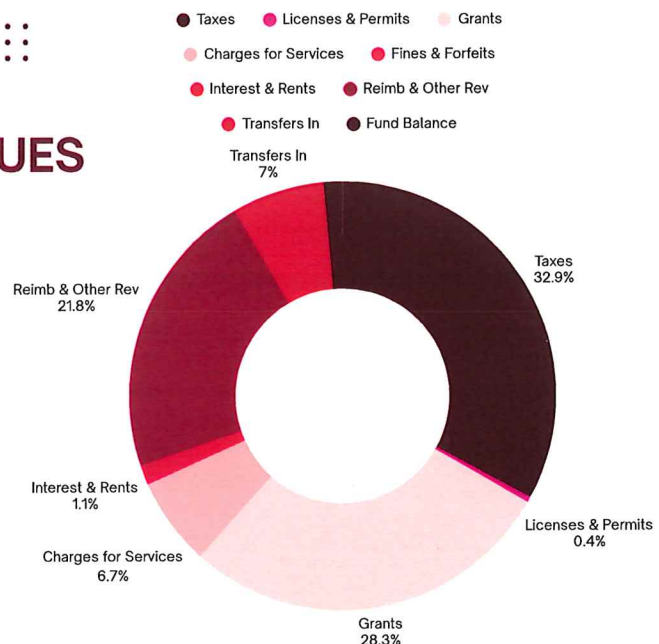
2016	\$22,878,664
2026	\$32,023,742
Growth (10 Years)	39.97%

## COUNTY WIDE

2016	\$41,469,445
2026	\$85,808,399
Growth (10 Years)	106.92%

## 2026 COUNTY TOATL BUDGET REVENUES

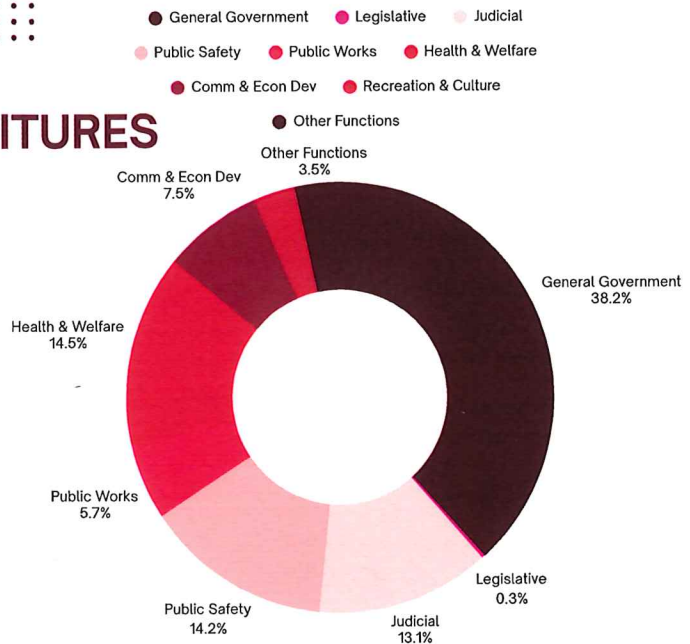
Taxes	\$95,806,195
Licenses & Permits	\$1,154,200
Grants	\$85,214,974
Charges for Services	\$20,075,990
Fines & Forfeits	\$1,087,200
Interest & Rents	\$3,406,501
Reimb & Other Rev	\$65,537,883
Transfers In	\$20,935,511
Fund Balance	\$4,370,347



# 2026 COUNTY

## TOTAL BUDGET EXPENDITURES

General Government	\$113,640,908
Legislative	\$757,725
Judicial	\$39,112,149
Public Safety	\$42,145,192
Public Works	\$16,849,379
Health & Welfare	\$43,194,991
Comm & Econ Dev	\$22,393,141
Recreation & Culture	\$9,223,145
Other Functions	\$10,272,171



## CAPITAL NEEDS AND REQUESTS

Name	Budget 2026	2025	Difference
All Funds	\$9,149,780	\$8,773,722	\$376,058 ↑
Public Improvement Fund	\$2,539,407	\$1,309,602	\$1,229,805 ↑



## COUNTY DEBT

PRINCIPAL \$169,508,469

INTEREST \$43,274,148

GRAND TOTAL \$212,782,637

## OUTSTANDING TOP 5

Name	Amount	End Date
JAIL	\$32,990,000	11/01/2047
2025 DTN	\$17,230,000	04/01/2028
PENSION	\$13,000,000	05/01/2028
DOW 2020	\$11,070,000	12/01/2040
HEALTHSOURCE	\$10,395,000	05/01/2029



## EMPLOYEE BENEFIT (FUND 698)

Name	Budget 2026	2025
Vision	\$68,000	No Change
Health Insurance (HSA)	\$420,000	\$30,000 ↑
Health Insurance - Teamsters	\$1,150,000	No Change
Health Insurance - ASR/HAP	\$7,957,900	No Change
Life Insurance	\$232,900	No Change
Dental Insurance	\$594,000	\$59,000 ↑
Unemployment Compensation	\$30,000	No Change
Worker's Compensation	\$857,000	\$125,000 ↑
Long-Term Disability	\$60,000	No Change





## RETIREMENT



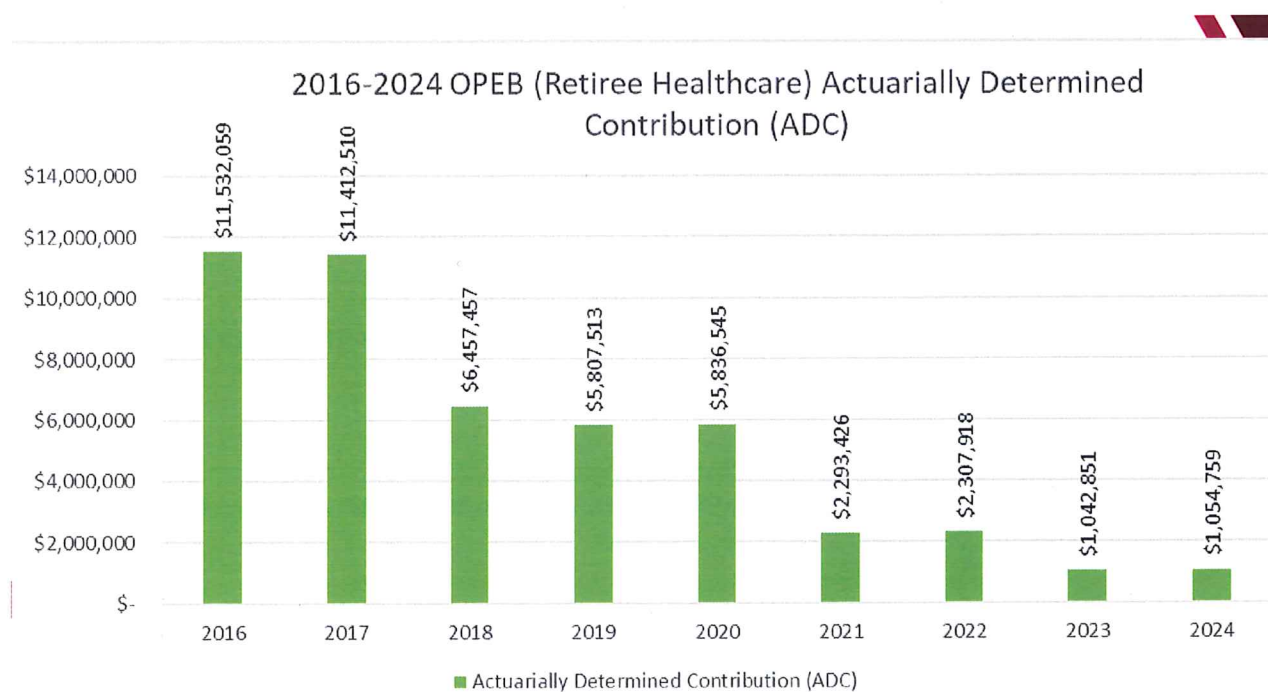
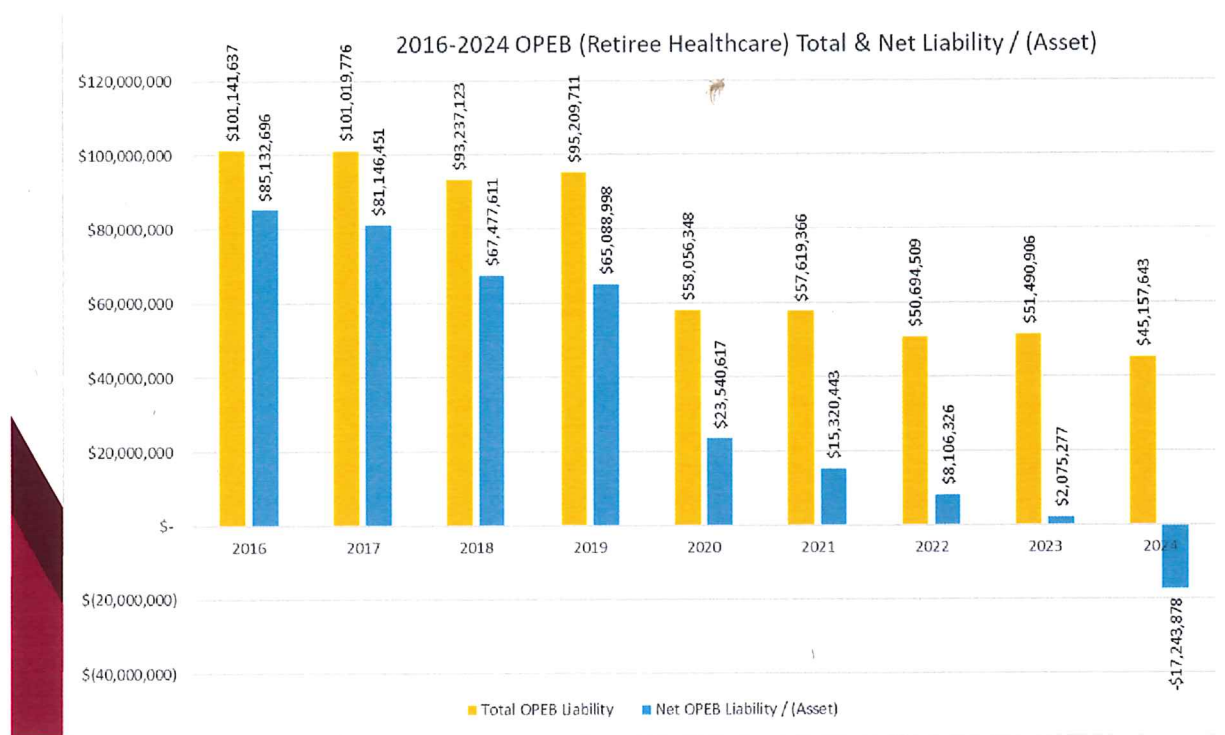
Name	Budget 2026	2025	Difference
MERS Defined Benefit	\$6,968,622	\$6,433,761	\$534,861 ↑
MERS Defined Benefit Debt	\$4,779,600	\$4,781,777	\$2,177 ↓
MERS Defined Contribution	\$4,855,972	\$4,373,779	\$482,193 ↑

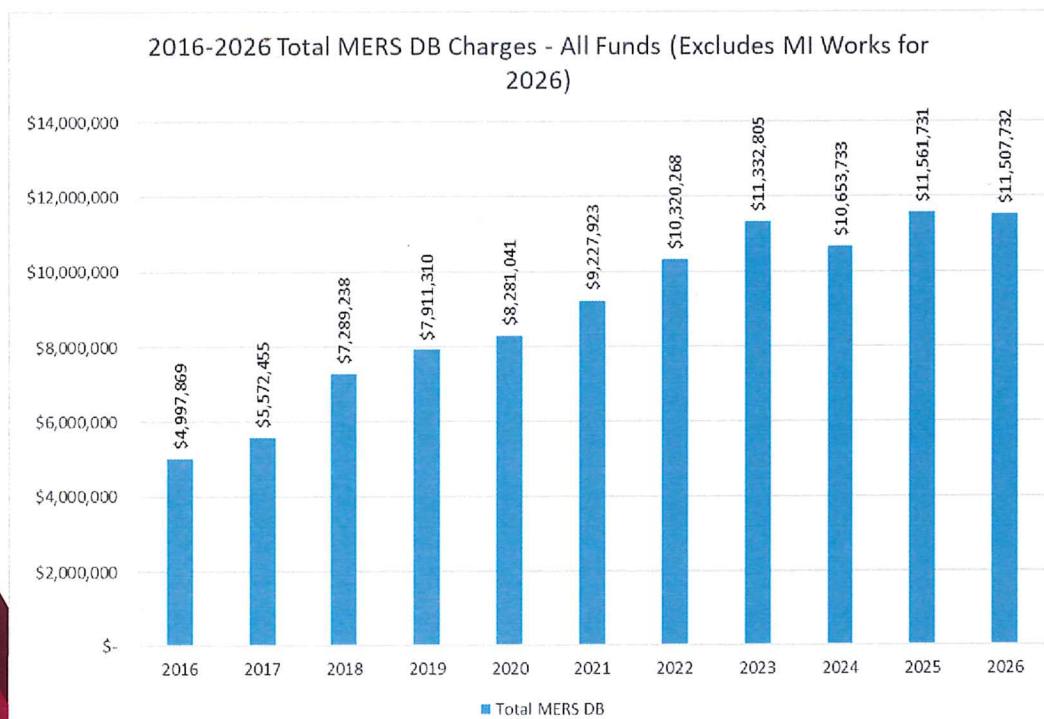
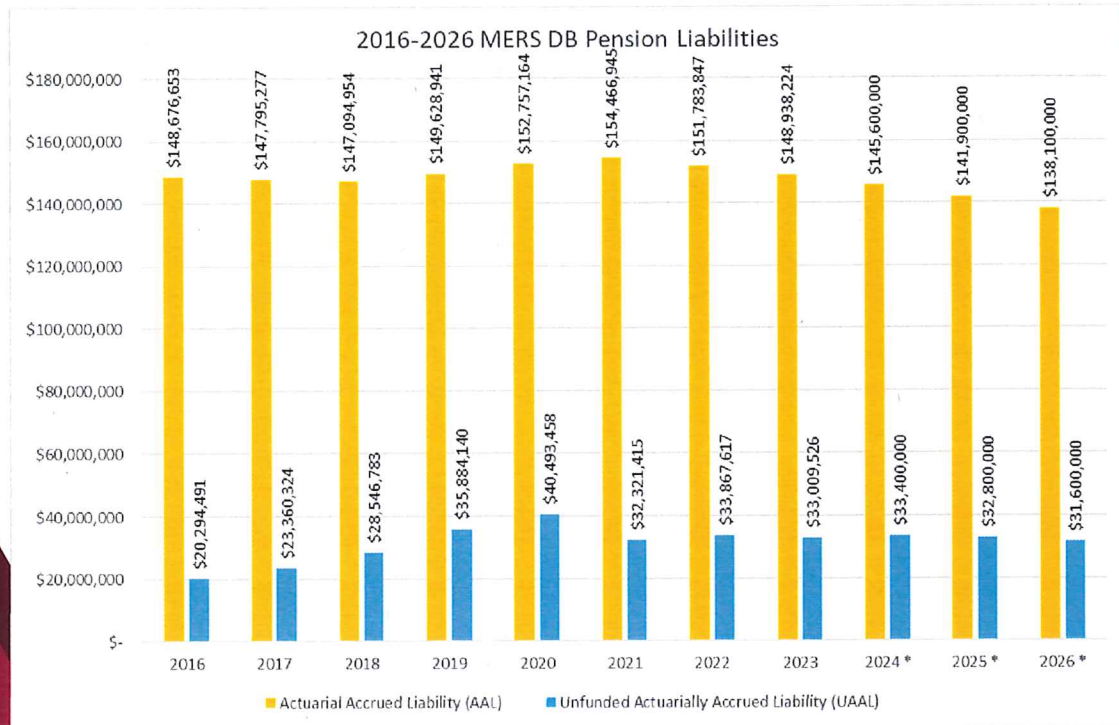


## RETIREE HEALTHCARE



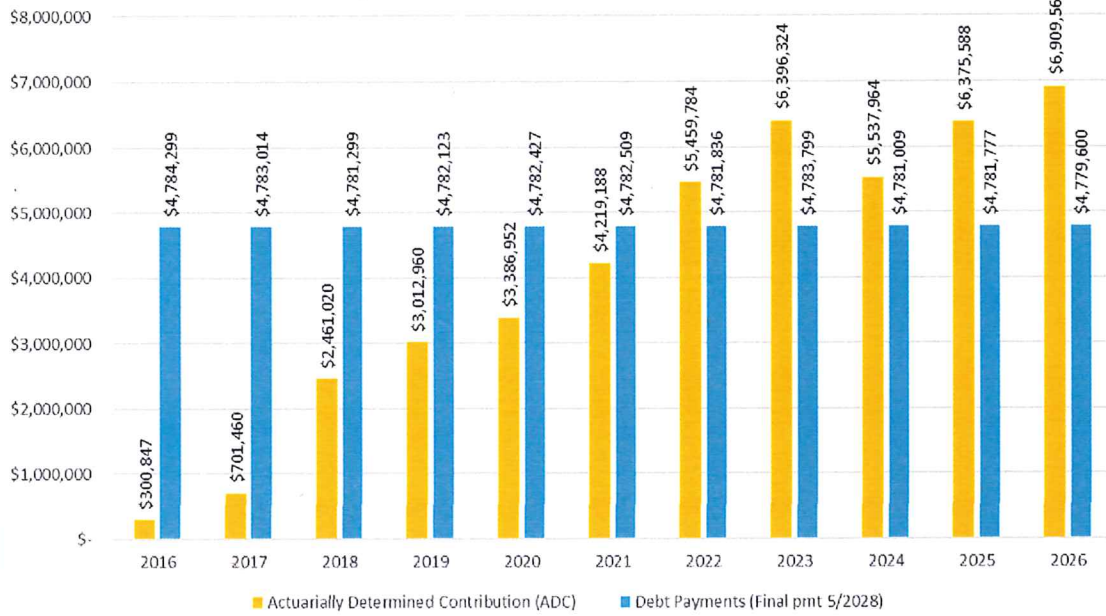
Name	Budget 2026	2025	Difference
Pre-65 Retirees (HAP/ASR)	\$2,805,560	\$2,795,240	\$10,320 ↑
County Administrative Costs	\$218,958	\$222,660	(\$3,702) ↓
Post-65 Retirees (Humana)	\$1,200,596	\$1,200,596	No Change



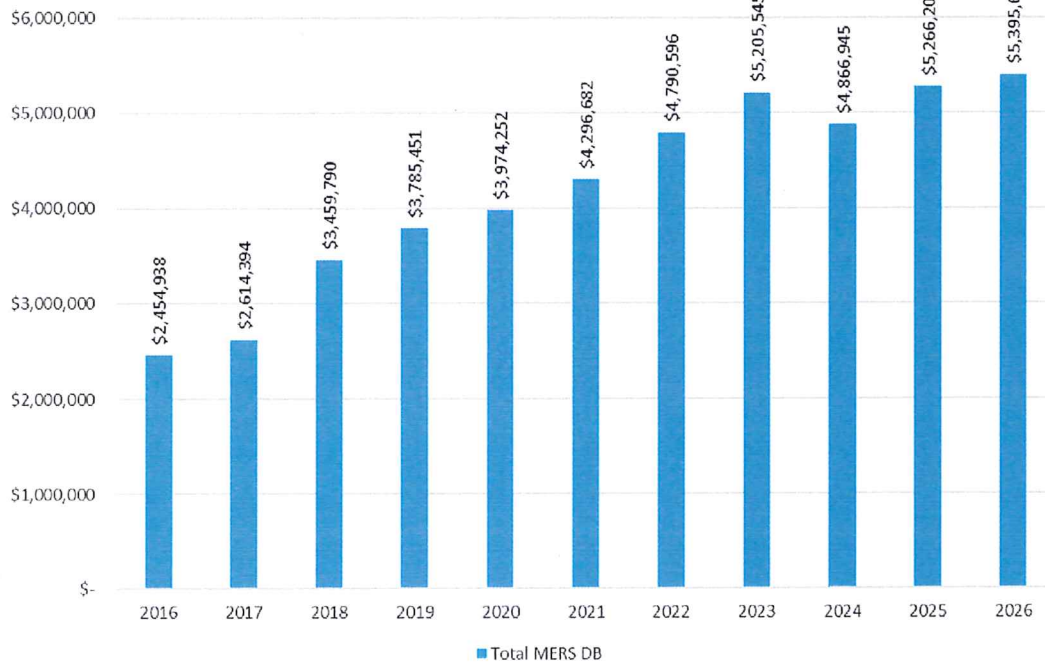




2016-2026 MERS DB Pension Actuarially Determined Contribution (ADC) & Debt Service Payments



2016-2026 Total MERS DB Charges - General Fund





# GENERAL FUND



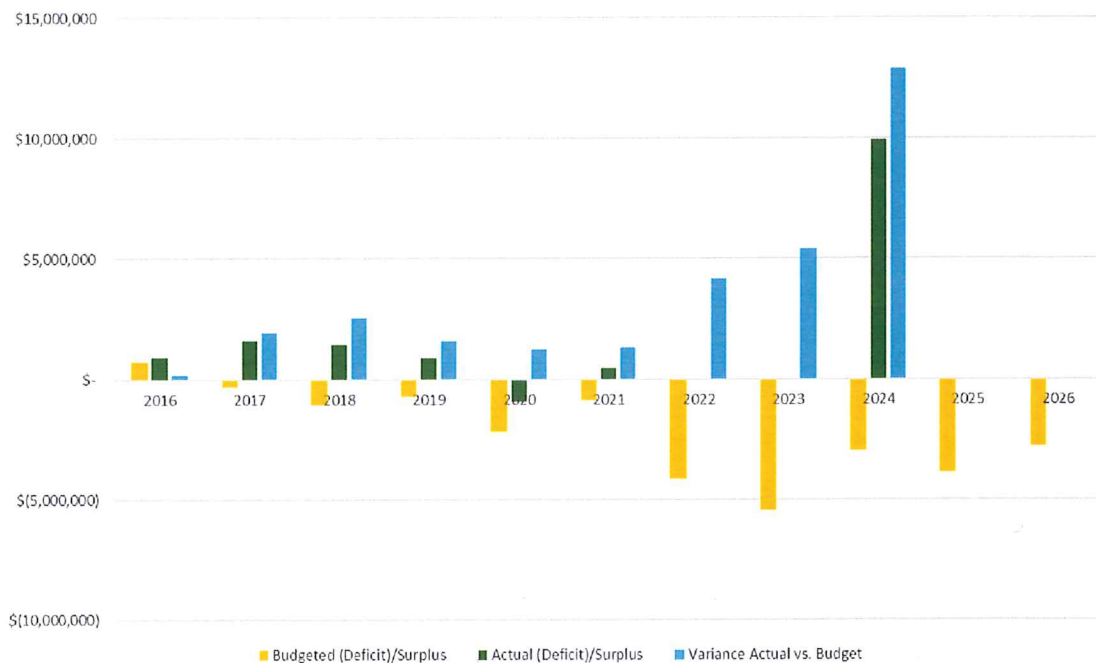
Budget 2026

2025

Total	\$62,123,170	\$61,077,968 
Use of Fund Balance	\$518,314 (ARPA \$2,264,889)	
Staffing	281.15 FTE's 	

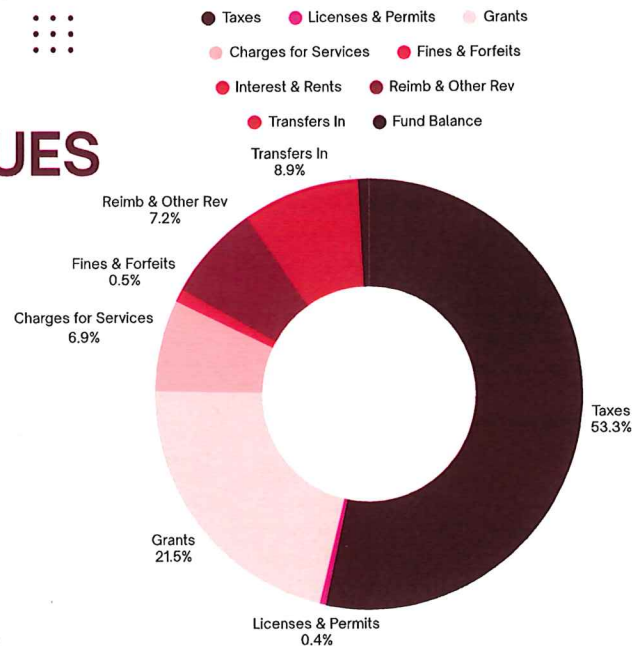
Body

2016-2026 General Fund Budget Deficits vs Budget Actuals



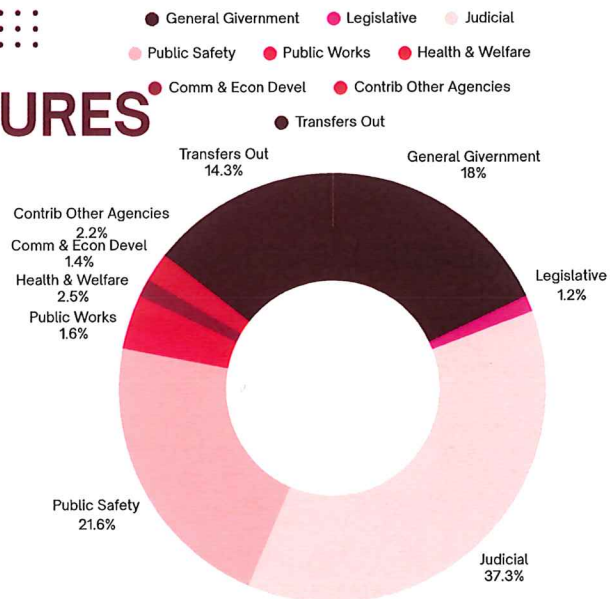
# GENERAL FUND BUDGET REVENUES

Taxes	\$33,092,742
Licenses & Permits	\$275,300
Grants	\$13,378,130
Charges for Services	\$4,275,458
Fines & Forfeits	\$335,200
Interest & Rents	\$277,766
Reimb & Other Rev	\$4,461,324
Transfers In	\$5,508,936
Fund Balance	\$518,314



# GENERAL FUND BUDGET EXPENDITURES

General Government	\$11,163,526
Legislative	\$757,725
Judicial	\$23,157,414
Public Safety	\$13,390,858
Public Works	\$1,000,468
Health & Welfare	\$1,533,541
Comm & Econ Devel	\$847,467
Contrib Other Agencies	\$1,363,461
Transfers Out	\$8,908,710





## CONTRIBUTIONS TO OTHER AGENCIES

**Underground Railroad**

**\$25,500**

**GIS Authority**

**\$148,000**

**Mental Health Authority**

**\$778,961**

**Saginaw Area Storm Water Authority**

**\$11,000**

**Saginaw Future Inc.**

**\$250,000**

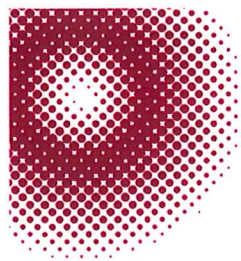
**MSU Extension**

**\$150,000**

\$50,000 Investment + \$200,000 additional metric based funding

## CONTRIBUTIONS TO OTHER FUNDS

<b>Fund</b>	<b>2026</b>	<b>2025</b>
Law Enforcement	\$572,345	\$540,101
Friend of the Court	\$1,645,469	\$1,550,007
Child Care Probate	\$3,338,359	\$3,132,137
Health Department	\$1,991,562	\$1,943,853
Law Library	\$51,000	\$51,000
Emergency Services	\$259,326	\$179,000
Social Services	\$18,400	\$17,900
Soldier's Relief	\$8,000	\$8,000
Prosecutor's Special Projects	\$24,249	\$42,486
Public Improvement Fund	\$1,000,000	\$1,500,000



## LAW ENFORCEMENT FUND



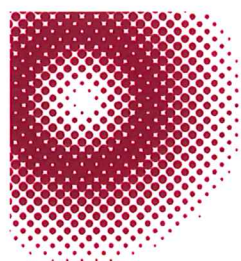
Law Enforcement Staffing 47.00 FTE'S

Total  
\$12,945,341

Property Taxes  
\$11,575,664

Add to Fund Balance  
\$250,368

Contribution to General Fund  
\$3,694,112



## HEALTH DEPARTMENT BUDGET



Staffing 67.80 FTE'S  
Nurses 13.00 FTE'S

Total  
\$17,898,110

Taxes  
\$3,165,058

Grants  
\$6,104,400

Fees  
\$786,800

General Fund  
\$1,991,562

Use of Fund Balance  
\$939,427

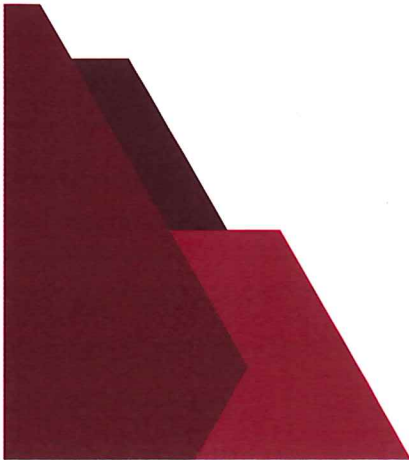





## HEALTH DEPARTMENT SERVICES & PROGRAMS



\*Mandated Services



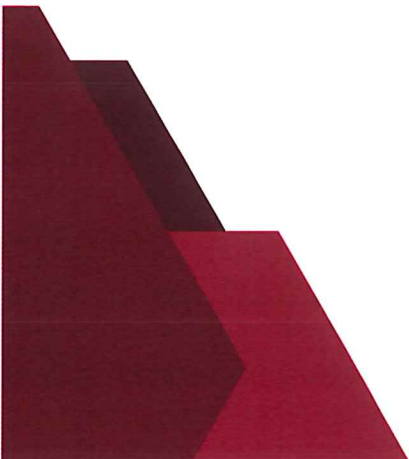
Administrative Health*	\$3,696,094
AIDS Counseling/Testing*	\$52,330
Nursing Services*	\$1,089,522
Sexually Transmitted Diseases*	\$547,338
Immunizations*	\$1,838,158
Hearing, Vision & KOHA*	\$543,990
Environmental Health*	\$2,132,141
Family Planning	\$667,009
Laboratory Services	\$1,090,335
Medicaid Outreach & Advocacy	\$163,560
General Communicable Diseases	\$358,007
Women, Infant & Children	\$1,137,313
Nursing Family Partnership	\$984,627
Community Resource Program	\$777,190




## HEALTH DEPARTMENT SERVICES & PROGRAMS



\*Mandated Services



COVID Immunizations	\$199,609
CSHCS Outreach & Advocacy	\$308,519
Bioterrorism Emergency Prep	\$275,807
Syringe Services	\$126,531
Marihuana Operation-Oversight	\$40,000
Health Education/Assessment	\$487,473
Health Center Building & Grounds	\$568,693
ELC Enhancing & Detect COVID	\$70,332
Reopening Schools HRA	\$0 - Grant Unfunded
MALPH COVID-10 VA&LHD WBFF	\$4,000
ELC Contact Tracing/Wraparound	\$0 - Grant Unfunded
Region 5 Perinatal Quality	\$381,109
CDC PH Infrastructure Grant	\$358,423







# ANIMAL CARE & CONTROL BUDGET



Staffing

14.52 FTE'S

Total  
\$3,679,790

Debt Service  
\$610,361

Surgical Center  
\$539,915

Donations  
\$163,000



## NEXT STEPS



- Review Use of Fund Balance
  - Review New Positions
  - Review Capital
  - Review Fee Schedule
  - Hear from Elected Officials & Department Heads
  - Consider Budget Adjustments
  - Propose 2<sup>nd</sup> Draft
  - Finalize Budget Adjustments
  - Public Hearings/Adopt
- 



County of Saginaw, Michigan  
Budgeted (Use of) / Increase to Fund Balance

Projection Number (Multiple Items)

Row Labels	CY Revised Budget	Level 04	Amount (Increase) / Decrease
101 - General Fund	(1,581,701)	(518,314)	1,063,387
207 - Law Enforcement	(24,967)	250,368	275,335
208 - Parks & Recreation	(115,557)	(234,350)	(118,793)
211 - GIS System	-	-	-
213 - Animal Care & Control	(440,459)	(109,219)	331,240
215 - Friend of the Court	(90,754)	-	90,754
221 - Health Department	(1,759,153)	(939,427)	819,726
228 - Materials Management	(37,809)	(78,329)	(40,520)
230 - Principal Residen Exemp Denial	5,099	5,099	-
232 - Event Center	-	-	-
238 - Commission on Aging	(610,475)	41,991	652,466
240 - Mosquito Abatement Commission	(4,724,395)	986,144	5,710,539
242 - Planning Commission	-	-	-
244 - Economic Development Corp	(4,660)	(4,660)	-
256 - Register Of Deeds Automation	(53,419)	(48,296)	5,123
263 - Concealed Pistol Licensing	22,970	3,058	(19,912)
264 - Local Correction Officer Train	(50,032)	(50,305)	(273)
266 - LE Mobile Data Maint/Replace	(888,414)	(86,050)	802,364
270 - Castle Musm & Historical Acty	-	-	-
276 - Michigan Works Administration	-	-	-
278 - Special Projects	(20,633)	(1,500)	19,133
280 - Sheriff-Special Projects	(50,309)	(10,486)	39,823
283 - Opioid Settlement Fund	-	-	-
284 - Corrections-Special Projects	3,600	4,436	836
290 - Social Welfare	-	-	-
292 - Child Care	(11,716)	-	11,716
414 - Mental Health Construction	(250,000)	-	250,000
436 - Mainframe Conversion Project	(124,070)	(100,000)	24,070
445 - Public Improvement	457,539	(1,485,185)	(1,942,724)
514 - Parking System	(27,000)	(39,035)	(12,035)
536 - Land Bank Authority	38,788	-	(38,788)
569 - Building Authority	(74,403)	(98,507)	(24,104)
581 - Airport	(40,399)	(49,491)	(9,092)
636 - Information Technology	1,118,400	-	(1,118,400)
641 - Soil Erosion	(22,760)	(34,696)	(11,936)
643 - Local Site Remediation Revolve	(268,800)	(268,800)	-
661 - Motor Pool	(15,776)	(16,090)	(314)
664 - Office Equipment Pool	(5,100)	-	5,100
677 - Risk Management	-	(304,613)	(304,613)
698 - Employee Benefits	-	-	-
731 - MERS Retirement System	(27,876)	(251,654)	(223,778)
733 - DC Retirement System	7,721	5,528	(2,193)
736 - Postemployment Benefits	2,016,442	(937,964)	(2,954,406)
Grand Total	(7,650,078)	(4,370,347)	3,279,731

**Legend:**

CY Revised Budget

Level 04

Current Year FY 2025

Next Year FY 2026